

Appendix 9.1 Ambient Air Quality Standards

National standards for ambient air pollutants in Ireland have generally ensued from Council Directives enacted in the EU (& previously the EC & EEC). The initial interest in ambient air pollution legislation in the EU dates from the early 1980s and was in response to the most serious pollutant problems at that time which was the issue of acid rain. As a result of this sulphur dioxide, and later nitrogen dioxide, were both the focus of EU legislation. Linked to the acid rain problem was urban smog associated with fuel burning for space heating purposes. Also apparent at this time were the problems caused by leaded petrol and EU legislation was introduced to deal with this problem in the early 1980s.

In recent years the EU has focused on defining a basis strategy across the EU in relation to ambient air quality. In 1996, a Framework Directive, Council Directive 96/62/EC, on ambient air quality assessment and management was enacted. The aims of the Directive are fourfold. Firstly, the Directive's aim is to establish objectives for ambient air quality designed to avoid harmful effects to health. Secondly, the Directive aims to assess ambient air quality on the basis of common methods and criteria throughout the EU. Additionally, it is aimed to make information on air quality available to the public via alert thresholds and fourthly, it aims to maintain air quality where it is good and improve it in other cases.

As part of these measures to improve air quality, the European Commission has adopted proposals for daughter legislation under Directive 96/62/EC. The first of these directives to be enacted, Council Directive 1999/30/EC, has been passed into Irish Law as S.I. No 271 of 2002 (Air Quality Standards Regulations 2002), and has set limit values which came into operation on 17th June 2002. The Air Quality Standards Regulations 2002 detail margins of tolerance, which are trigger levels for certain types of action in the period leading to the attainment date. The margin of tolerance varies from 60% for lead, to 30% for 24-hour limit value for PM₁₀, 40% for the hourly and annual limit value for NO₂ and 26% for hourly SO₂ limit values. The margin of tolerance commenced from June 2002, and started to reduce from 1 January 2003 and every 12 months thereafter by equal annual percentages to reach 0% by the attainment date. A second daughter directive, EU Council Directive 2000/69/EC, has published limit values for both carbon monoxide and benzene in ambient air. This has also been passed into Irish Law under the Air Quality Standards Regulations 2002.

The most recent EU Council Directive on ambient air quality was published on the 11/06/08 which has been transposed into Irish Law as S.I. 180 of 2011. Council Directive 2008/50/EC combines the previous Air Quality Framework Directive and its subsequent daughter directives. Provisions were also made for the inclusion of new ambient limit values relating to PM_{2.5}. The margins of tolerance specific to each pollutant were also slightly adjusted from previous directives. In regards to existing ambient air quality standards, it is not proposed to modify the standards but to strengthen existing provisions to ensure that non-compliances are removed. In addition, new ambient standards for PM_{2.5} are included in Directive 2008/50/EC. The approach for PM_{2.5} was to establish a target value of 25 µg/m³, as an annual average (to be attained everywhere by 2010) and a limit value of 25 µg/m³, as an annual average (to be attained everywhere by 2015), coupled with a target to reduce human exposure generally to PM_{2.5} between 2010 and 2020. This exposure reduction target will range from 0% (for PM_{2.5} concentrations of less than 8.5 µg/m³ to 20% of the average exposure indicator (AEI) for concentrations of between 18 - 22 µg/m³). Where the AEI is currently greater than 22 µg/m³ all appropriate measures should be employed to reduce this level to 18 µg/m³ by 2020. The AEI is based on measurements taken in urban background locations averaged over a three year period from 2008 - 2010 and again from 2018-2020. Additionally, an exposure concentration obligation of 20 µg/m³ was set to be complied with by 2015 again based on the AEI.

Although the EU Air Quality Limit Values are the basis of legislation, other thresholds outlined by the EU Directives are used which are triggers for particular actions. The Alert Threshold is defined in Council Directive 96/62/EC as "a level beyond which there is a risk to human health from brief exposure and at which immediate steps shall be taken as laid down in Directive 96/62/EC". These steps include undertaking to ensure that the necessary steps are taken to inform the public (e.g. by means of radio, television and the press).

The Margin of Tolerance is defined in Council Directive 96/62/EC as a concentration which is higher than the limit value when legislation comes into force. It decreases to meet the limit value by the attainment date. The Upper Assessment Threshold is defined in Council Directive 96/62/EC as a concentration above which high quality measurement is mandatory. Data from measurement may be supplemented by information from other sources, including air quality modelling.

An annual average limit for both NO_x (NO and NO₂) is applicable for the protection of vegetation in highly rural areas away from major sources of NO_x such as large conurbations, factories and high road vehicle activity such as a dual carriageway or motorway. Annex VI of EU Directive 1999/30/EC identifies that monitoring to demonstrate compliance with the NO_x limit for the protection of vegetation should be carried out distances greater than:

- 5 km from the nearest motorway or dual carriageway
- 5 km from the nearest major industrial installation
- 20 km from a major urban conurbation

As a guideline, a monitoring station should be indicative of approximately 1000 km² of surrounding area.

Under the terms of EU Framework Directive on Ambient Air Quality (96/62/EC), geographical areas within member states have been classified in terms of zones. The zones have been defined in order to meet the criteria for air quality monitoring, assessment and management as described in the Framework Directive and Daughter Directives. Zone A is defined as Dublin and its environs, Zone B is defined as Cork City, Zone C is defined as 23 urban areas with a population greater than 15,000 and Zone D is defined as the remainder of the country. The Zones were defined based on among other things, population and existing ambient air quality.

EU Council Directive 96/62/EC on ambient air quality and assessment has been adopted into Irish Legislation (S.I. No. 33 of 1999). The act has designated the Environmental Protection Agency (EPA) as the competent authority responsible for the implementation of the Directive and for assessing ambient air quality in the State. Other commonly referenced ambient air quality standards include the World Health Organisation. The WHO guidelines differ from air quality standards in that they are primarily set to protect public health from the effects of air pollution. Air quality standards, however, are air quality guidelines recommended by governments, for which additional factors, such as socio-economic factors, may be considered.

Air Dispersion Modelling

The inputs to the DMRB model consist of information on road layouts, receptor locations, annual average daily traffic movements, annual average traffic speeds and background concentrations⁽¹⁵⁾. Using this input data the model predicts ambient ground level concentrations at the worst-case sensitive receptor using generic meteorological data.

The DMRB has recently undergone an extensive validation exercise⁽¹⁶⁾ as part of the UK's Review and Assessment Process to designate areas as Air Quality Management Areas (AQMAs). The validation exercise was carried out at 12 monitoring sites within the UK DEFRA's national air quality monitoring network. The validation exercise was carried out for NO_x, NO₂ and PM₁₀, and included urban background and kerbside/roadside locations, "open" and "confined" settings and a variety of geographical locations⁽¹⁶⁾.

In relation to NO₂, the model generally over-predicts concentrations, with a greater degree of over-prediction at "open" site locations. The performance of the model with respect to NO₂ mirrors that of NO_x showing that the over-prediction is due to NO_x calculations rather than the NO_x:NO₂ conversion. Within most urban situations, the model overestimates annual mean NO₂ concentrations by between 0 to 40% at confined locations and by 20 to 60% at open locations. The performance is considered comparable with that of sophisticated dispersion models when applied to situations where specific local validation corrections have not been carried out.

The model also tends to over-predict PM₁₀. Within most urban situations, the model will over-estimate annual mean PM₁₀ concentrations by between 20 to 40%. The performance is comparable to more sophisticated models, which, if not validated locally, can be expected to predict concentrations within the range of ±50%.

Thus, the validation exercise has confirmed that the model is a useful screening tool for the Second Stage Review and Assessment, for which a conservative approach is applicable⁽¹⁶⁾.

Appendix 9.2 Transport Infrastructure Ireland Significance Criteria

Magnitude of Change	Annual Mean NO ₂ / PM ₁₀	No. days with PM ₁₀ concentration > 50 µg/m ³	Annual Mean PM _{2.5}
Large	Increase / decrease ≥4 µg/m ³	Increase / decrease >4 days	Increase / decrease ≥2.5 µg/m ³
Medium	Increase / decrease 2 - <4 µg/m ³	Increase / decrease 3 or 4 days	Increase / decrease 1.25 - <2.5 µg/m ³
Small	Increase / decrease 0.4 - <2 µg/m ³	Increase / decrease 1 or 2 days	Increase / decrease 0.25 - <1.25 µg/m ³
Imperceptible	Increase / decrease <0.4 µg/m ³	Increase / decrease <1 day	Increase / decrease <0.25 µg/m ³

Table 1: Definition of Impact Magnitude for Changes in Ambient Pollutant Concentrations

Absolute Concentration in Relation to Objective/Limit Value	Change in Concentration ^{Note 1}		
	Small	Medium	Large
Increase with Scheme			
Above Objective/Limit Value With Scheme (≥40 µg/m ³ of NO ₂ or PM ₁₀) (≥25 µg/m ³ of PM _{2.5})	Slight Adverse	Moderate Adverse	Substantial Adverse
Just Below Objective/Limit Value With Scheme (36 - <40 µg/m ³ of NO ₂ or PM ₁₀) (22.5 - <25 µg/m ³ of PM _{2.5})	Slight Adverse	Moderate Adverse	Moderate Adverse
Below Objective/Limit Value With Scheme (30 - <36 µg/m ³ of NO ₂ or PM ₁₀) (18.75 - <22.5 µg/m ³ of PM _{2.5})	Negligible	Slight Adverse	Slight Adverse
Well Below Objective/Limit Value With Scheme (<30 µg/m ³ of NO ₂ or PM ₁₀) (<18.75 µg/m ³ of PM _{2.5})	Negligible	Negligible	Slight Adverse
Decrease with Scheme			
Above Objective/Limit Value With Scheme (≥40 µg/m ³ of NO ₂ or PM ₁₀) (≥25 µg/m ³ of PM _{2.5})	Slight Beneficial	Moderate Beneficial	Substantial Beneficial
Just Below Objective/Limit Value With Scheme (36 - <40 µg/m ³ of NO ₂ or PM ₁₀) (22.5 - <25 µg/m ³ of PM _{2.5})	Slight Beneficial	Moderate Beneficial	Moderate Beneficial
Below Objective/Limit Value With Scheme (30 - <36 µg/m ³ of NO ₂ or PM ₁₀) (18.75 - <22.5 µg/m ³ of PM _{2.5})	Negligible	Slight Beneficial	Slight Beneficial
Well Below Objective/Limit Value With Scheme (<30 µg/m ³ of NO ₂ or PM ₁₀) (<18.75 µg/m ³ of PM _{2.5})	Negligible	Negligible	Slight Beneficial

Note 1 Well Below Standard = <75% of limit value.

Table 2: Air Quality Impact Significance Criteria For Annual Mean NO₂ and PM₁₀ and PM_{2.5} Concentrations at a Receptor

Absolute Concentration in Relation to Objective / Limit Value	Change in Concentration ^{Note 1}		
	Small	Medium	Large
Increase with Scheme			
Above Objective/Limit Value With Scheme (≥ 35 days)	Slight Adverse	Moderate Adverse	Substantial Adverse
Just Below Objective/Limit Value With Scheme (32 - <35 days)	Slight Adverse	Moderate Adverse	Moderate Adverse
Below Objective/Limit Value With Scheme (26 - <32 days)	Negligible	Slight Adverse	Slight Adverse
Well Below Objective/Limit Value With Scheme (<26 days)	Negligible	Negligible	Slight Adverse
Decrease with Scheme			
Above Objective/Limit Value With Scheme (≥ 35 days)	Slight Beneficial	Moderate Beneficial	Substantial Beneficial
Just Below Objective/Limit Value With Scheme (32 - <35 days)	Slight Beneficial	Moderate Beneficial	Moderate Beneficial
Below Objective/Limit Value With Scheme (26 - <32 days)	Negligible	Slight Beneficial	Slight Beneficial
Well Below Objective/Limit Value With Scheme (<26 days)	Negligible	Negligible	Slight Beneficial

Note 1 Where the Impact Magnitude is Imperceptible, then the Impact Description is Negligible

Table 3: Air Quality Impact Significance Criteria For Changes to Number of Days with PM₁₀ Concentration Greater than 50 $\mu\text{g}/\text{m}^3$ at a Receptor

Appendix 9.3 Dust Minimisation Plan

The objective of dust control at the site is to ensure that no significant nuisance occurs at nearby sensitive receptors. In order to develop a workable and transparent dust control strategy, the following management plan has been formulated by drawing on best practice guidance from Ireland, the UK^(28,30,31,32) and the USA⁽³³⁾.

Site Management

The aim is to ensure good site management by avoiding dust becoming airborne at source. This will be done through good design and effective control strategies.

At the construction planning stage, the siting of activities and storage piles will take note of the location of sensitive receptors and prevailing wind directions in order to minimise the potential for significant dust nuisance (see Figure 9.1 for the windrose for Dublin Airport). As the prevailing wind is predominantly westerly to south-westerly, locating construction compounds and storage piles downwind of sensitive receptors will minimise the potential for dust nuisance to occur at sensitive receptors.

Good site management will include the ability to respond to adverse weather conditions by either restricting operations on-site or quickly implementing effective control measures before the potential for nuisance occurs. When rainfall is greater than 0.2mm/day, dust generation is generally suppressed^(30,32). The potential for significant dust generation is also reliant on threshold wind speeds of greater than 10 m/s (19.4 knots) (at 7m above ground) to release loose material from storage piles and other exposed materials⁽³⁴⁾. Particular care should be taken during periods of high winds (gales) as these are periods where the potential for significant dust emissions are highest. The prevailing meteorological conditions in the vicinity of the site are favourable in general for the suppression of dust for a significant period of the year. Nevertheless, there will be infrequent periods where care will be needed to ensure that dust nuisance does not occur. The following measures shall be taken in order to avoid dust nuisance occurring under unfavourable meteorological conditions:

- The Principal Contractor or equivalent must monitor the contractors' performance to ensure that the proposed mitigation measures are implemented and that dust impacts and nuisance are minimised;
- During working hours, dust control methods will be monitored as appropriate, depending on the prevailing meteorological conditions;
- The name and contact details of a person to contact regarding air quality and dust issues shall be displayed on the site boundary, this notice board should also include head/regional office contact details;
- It is recommended that community engagement be undertaken before works commence on site explaining the nature and duration of the works to local residents and businesses;
- A complaints register will be kept on site detailing all telephone calls and letters of complaint received in connection with dust nuisance or air quality concerns, together with details of any remedial actions carried out;
- It is the responsibility of the contractor at all times to demonstrate full compliance with the dust control conditions herein;
- At all times, the procedures put in place will be strictly monitored and assessed.

The dust minimisation measures shall be reviewed at regular intervals during the works to ensure the effectiveness of the procedures in place and to maintain the goal of minimisation of dust through the use of best practice and procedures. In the event of dust nuisance occurring outside the site boundary, site activities will be reviewed and satisfactory procedures implemented to rectify the problem. Specific dust control measures to be employed are described below.

Site Roads / Haulage Routes

Movement of construction trucks along site roads (particularly unpaved roads) can be a significant source of fugitive dust if control measures are not in place. The most effective means of suppressing dust emissions from unpaved roads is to apply speed restrictions. Studies show that these measures can have a control efficiency ranging from 25 to 80%⁽³²⁾.

- A speed restriction of 20 km/hr will be applied as an effective control measure for dust for on-site vehicles using unpaved site roads;
- Access gates to the site shall be located at least 10m from sensitive receptors where possible;
- Bowsers or suitable watering equipment will be available during periods of dry weather throughout the construction period. Research has found that watering can reduce dust emissions by 50%⁽³³⁾. Watering shall be conducted during sustained dry periods to ensure that unpaved areas are kept moist. The required application frequency will vary according to soil type, weather conditions and vehicular use;
- Any hard surface roads will be swept to remove mud and aggregate materials from their surface while any unsurfaced roads shall be restricted to essential site traffic only.

Land Clearing / Earth Moving

Land clearing / earth-moving works during periods of high winds and dry weather conditions can be a significant source of dust.

- During dry and windy periods, and when there is a likelihood of dust nuisance, watering shall be conducted to ensure moisture content of materials being moved is high enough to increase the stability of the soil and thus suppress dust;
- During periods of very high winds (gales), activities likely to generate significant dust emissions should be postponed until the gale has subsided.

Storage Piles

The location and moisture content of storage piles are important factors which determine their potential for dust emissions.

- Overburden material will be protected from exposure to wind by storing the material in sheltered regions of the site. Where possible storage piles should be located downwind of sensitive receptors;
- Regular watering will take place to ensure the moisture content is high enough to increase the stability of the soil and thus suppress dust. The regular watering of stockpiles has been found to have an 80% control efficiency⁽³²⁾;
- Where feasible, hoarding will be erected around site boundaries to reduce visual impact. This will also have an added benefit of preventing larger particles from impacting on nearby sensitive receptors.

Site Traffic on Public Roads

Spillage and blow-off of debris, aggregates and fine material onto public roads should be reduced to a minimum by employing the following measures:

- Vehicles delivering or collecting material with potential for dust emissions shall be enclosed or covered with tarpaulin at all times to restrict the escape of dust;
- At the main site traffic exits, a wheel wash facility shall be installed if feasible. All trucks leaving the site must pass through the wheel wash. In addition, public roads outside the site shall be regularly inspected for cleanliness, as a minimum on a daily basis, and cleaned as necessary.

Summary of Dust Mitigation Measures

The pro-active control of fugitive dust will ensure that the prevention of significant emissions, rather than an inefficient attempt to control them once they have been released, will contribute towards the satisfactory performance of the contractor. The key features with respect to control of dust will be:

- The specification of a site policy on dust and the identification of the site management responsibilities for dust issues;

- The development of a documented system for managing site practices with regard to dust control;
- The development of a means by which the performance of the dust minimisation plan can be regularly monitored and assessed; and
- The specification of effective measures to deal with any complaints received.